

**Before the
PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO**

In the Matter of)	
)	
the Application of)	
Qwest Communications Corporation,)	
LCI International Telecom Corp.,)	Docket No. 99-A_____
USLD Communications, Inc., and)	
U S WEST, Communications Inc.)	
)	
For Approval of the Merger of their)	
Parent Corporations, Qwest)	
Communications International Inc.)	
and U S WEST, Inc.)	

DIRECT TESTIMONY OF PAUL F. GALLANT

ON BEHALF OF

QWEST COMMUNICATIONS CORPORATION,

LCI INTERNATIONAL TELECOM CORP., AND

USLD COMMUNICATIONS, INC.

AUGUST 19, 1999

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1 **I. INTRODUCTION AND QUALIFICATIONS**

2 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND POSITION**
3 **WITH QWEST COMMUNICATIONS INTERNATIONAL INC.**

4 **A.** My name is Paul F. Gallant. My business address is Qwest Communications
5 International Inc., 4250 North Fairfax Drive, Arlington, VA 22203. My title is
6 Senior Policy Counsel for Qwest Communications International Inc. ("Qwest Inc.").

7 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND WORK**
8 **EXPERIENCE.**

9 **A.** I am a graduate of Georgetown University where I received a Bachelor of Arts
10 degree in political science in 1988. I also received a Juris Doctorate from Catholic
11 University School of Law in 1993. I am admitted to the bar in Rhode Island and the
12 District of Columbia.

13 Prior to joining Qwest Inc. in May of this year, I held several positions at the
14 Federal Communications Commission. From November 1997 to April 1999, I served
15 as legal advisor to Commissioner Gloria Tristani, whom I advised on
16 telecommunications policy issues, including access charges, Section 271, universal
17 service and the Internet. From May to November 1997, I served in the same
18 position for Commissioner James Quello. As Legal Counsel to the Common Carrier
19 Bureau Chief from December 1996 to May 1997, I advised the bureau chief on policy
20 and internal process matters. I also served as a staff attorney in the Common
21 Carrier Bureau Policy Division (October 1995 to December 1996), the Office of the
22 General Counsel Competition Division (March 1994 to October 1995), and the Cable
23 Services Bureau (October 1993 to March 1994).

1 **Q. WHAT ARE THE DUTIES OF YOUR CURRENT JOB?**

2 **A. As Senior Policy Counsel, I develop policy positions in conjunction with Qwest**
3 business units and advocate those positions before the FCC and state regulatory
4 commissions.

5 **Q. PLEASE DESCRIBE THE PURPOSE OF YOUR TESTIMONY.**

6 **A. The purpose of my statement is twofold. First, I will furnish the Public Utilities**
7 Commission of the State of Colorado ("Commission") with background information
8 about pre-merger Qwest Inc., and its operations, services and facilities, as well as
9 provide details regarding the proposed merger of Qwest Inc. and U S WEST, Inc.
10 ("U S WEST, Inc.").

11 Second, my statement will describe for the Commission how the merger will
12 serve the public interest by producing substantial benefits for the combined
13 company's current and future customers in Colorado. Once the merger is complete,
14 the combined company will remain headquartered in Denver and will continue to be
15 particularly focused on the needs of all residential and business customers
16 throughout the 14-state U S WEST, Inc. region. Post-merger Qwest Inc. will be
17 committed to all U S WEST, Inc. customers, urban and rural, business and
18 residential. The combined company will be well situated to improve and enhance
19 services for consumers as telecommunications operations are revolutionized by the
20 Internet and advances in technology. The sooner the merger is approved, the sooner
21 the consumers of Colorado can begin reaping the rewards of the greater competition
22 and innovation offered by the combined company.

23 **Q. PLEASE DESCRIBE THE CORPORATE STRUCTURE OF PRE-MERGER**
24 **QWEST INC.**

1 A. Qwest Inc. is a Delaware corporation with its principal office and place of business
2 located at 555 Seventeenth Street, Denver, Colorado 80202. It is publicly traded on
3 the NASDAQ stock exchange under the symbol "QWST." Approximately 39 percent
4 of the common stock of Qwest Inc. is directly or indirectly owned by Anschutz
5 Corporation, a Delaware corporation all of whose stock is owned and voted
6 personally by Philip F. Anschutz, who also is the Chairman of the Board of Qwest
7 Inc.

8 **Q. PLEASE BRIEFLY DESCRIBE PRE-MERGER QWEST INC.'S**
9 **OPERATIONS.**

10 A. Currently, Qwest Inc. provides Internet-based telecommunications services to more
11 than 4 million customers worldwide. Three of its subsidiaries — Qwest
12 Communications Corporation ("QCC"), LCI International Telecom Corp. (d/b/a
13 Qwest Communications Services) ("LCI") and USLD Communications, Inc.
14 ("USLD") — are authorized to provide facilities-based telecommunications services
15 in Colorado. A fourth subsidiary, Phoenix Network, Inc., ("Phoenix" and along with
16 QCC, LCI and USLD, collectively, "Qwest") operates solely as a reseller in Colorado.
17 Through these subsidiaries, pre-merger Qwest Inc. provides long distance and
18 operator services on both a facilities-based and resale basis, and serves more than
19 16,000 residential customers and nearly 6,500 business customers within the state.
20 Pre-merger Qwest Inc. employs more than 1,940 people in Colorado with an annual
21 payroll of more than \$17.9 million.

22 Qwest is authorized to provide intrastate service in 47 other states and the
23 District of Columbia. QCC, LCI and USLD also are authorized by the Federal
24 Communications Commission ("FCC") to provide interstate telecommunications

1 services, including international telecommunications services, as non-dominant
2 carriers.

3 Qwest Inc. recently completed construction of a nationwide interexchange
4 fiber optic network built with the industry's most advanced technologies. It offers
5 10 gigabit, OC-192 speed and is constructed on a "self-healing" SONET ring with 2.4
6 gigabit (OC-48) Internet Protocol architecture. The Qwest network reaches 18,500
7 miles, connects to 150 cities across the United States, and extends 1,400 miles into
8 Mexico. An additional 315 miles will be added by the end of 1999. The network
9 reaches from west to east across the entire state of Colorado, entering the state at
10 the Utah border from Salt Lake City, traveling through Grand Junction and Denver
11 and continuing into Kansas. Another segment begins in Denver and stretches south
12 through Colorado Springs to the New Mexico border on its way to Santa Fe. Pre-
13 merger Qwest Inc. also is part owner of the newest digital Atlantic Ocean cable,
14 TAT-14, providing connectivity to Europe. There the company has joined with the
15 Dutch telecommunications company KPN in a joint venture, KPNQwest, that is
16 building an 8,100-mile European network that will connect 39 cities. In the
17 Asia-Pacific region, the company is part of a consortium building a 13,125-mile cable
18 from California to Japan and the Pacific Rim. That route will be completed in the
19 second quarter of the year 2000.

20 In addition, pre-merger Qwest Inc., directly and indirectly through
21 wholly-owned subsidiaries both in the United States and worldwide, constructs and
22 installs fiber optic communications systems for other telecommunications
23 companies and provides multimedia communications and Internet services to

1 interexchange carriers and other communications entities, businesses and
2 consumers.

3 **II. THE QWEST INC. - U S WEST, INC. MERGER**

4 **Q. PLEASE DESCRIBE THE PROPOSED MERGER BETWEEN QWEST INC.**
5 **AND U S WEST, INC.**

6 **A.** On July 18, 1999, Qwest Inc. and U S WEST, Inc. ("U S WEST, Inc.") entered into
7 an Agreement and Plan of Merger (the "Merger Agreement") pursuant to which U S
8 WEST, Inc. will merge with and into Qwest Inc. The boards of directors of both
9 Qwest Inc. and U S WEST, Inc. have approved the Merger Agreement. Subject to
10 shareholder, regulatory, and other approvals as set forth in the Merger Agreement,
11 the anticipated closing date is July 30, 2000.

12 In order to effectuate the merger, Qwest Inc. will issue shares of its common
13 stock having a value of \$69.00 for each share of U S WEST, Inc. common stock,
14 subject to a "collar" on Qwest Inc.'s average stock price between \$28.26 and \$39.90
15 per share. The number of Qwest Inc. shares to be exchanged for each U S WEST,
16 Inc. share will be determined by dividing \$69.00 by a 15-day weighted average of
17 trading prices for Qwest Inc. common stock over a 30-day measurement period
18 ending three days prior to closing, but will not be less than 1.72932 shares (if Qwest
19 Inc.'s average stock price exceeds \$39.90 per share) or more than 2.44161 shares (if
20 Qwest Inc.'s average stock price is less than \$28.26 per share). If necessary, the
21 obligation under the "collar" may be satisfied in whole or in part with cash if Qwest
22 Inc.'s average stock price is below \$38.70 per share.

23 Under the terms of the Merger Agreement, upon closing, U S WEST, Inc. will
24 be merged into Qwest Inc. and the separate corporate existence of U S WEST, Inc.

1 will then cease. The direct and indirect wholly-owned subsidiaries of pre-merger
2 Qwest Inc. and U S WEST, Inc. that hold operating certificates or other
3 authorizations will survive as direct or indirect wholly-owned subsidiaries of the
4 merged company.

5 **Q. WILL THE MERGER INVOLVE THE ASSIGNMENT OF AUTHORIZATIONS**
6 **OR LICENSES?**

7 **A.** No. The merger does not involve any assignment of the authorizations or licenses of
8 either Qwest or U S WEST, Inc.'s subsidiary, U S WEST Communications, Inc.
9 ("U S WEST"), or any change in their respective operating subsidiaries that hold
10 such authorizations or licenses. The same companies will continue to provide
11 service to the public. Thus, administratively, the merger will be transparent to
12 Qwest's and U S WEST's respective customers, and neither will experience any
13 degradation of services as a result of the merger.

14 **Q. PLEASE DISCUSS THE MANAGEMENT OF THE POST-MERGER**
15 **COMPANY.**

16 **A.** Upon closing of the merger, Philip F. Anschutz, the current Chairman of the Board
17 of pre-merger Qwest Inc., will become the Non-Executive Chairman of the combined
18 company. Joseph P. Nacchio will continue as the Chairman and Chief Executive
19 Officer, and Solomon D. Trujillo, currently the Chairman and Chief Executive
20 Officer of U S WEST, Inc., will be a Chairman of Qwest Inc. and President of the
21 broadband local and wireless business of Qwest Inc. The Board of Directors of the
22 reconstituted company will consist of 14 members including Messrs. Anschutz,
23 Nacchio and Trujillo, with a total of seven members to be designated by each of pre-

1 merger Qwest Inc. and U S WEST, Inc. Additionally, the companies' designees on
2 the Board of Directors will be represented equally on all Board committees.

3 Post-merger Qwest Inc. also will establish an Office of the Chairman whose
4 members will be Messrs. Anschutz, Nacchio and Trujillo. The Office of the
5 Chairman will act by majority vote and will have final authority with respect to
6 enumerated corporate actions, including, among others, material acquisitions and
7 dispositions, the allocation of capital resources, termination of certain senior
8 executives and the setting of general corporate strategy.

9 The members of the Office of the Chairman will jointly appoint certain
10 designated executive positions within Qwest Inc. For a period of one year following
11 closing, the twenty most senior policy-making executives of post-merger Qwest Inc.
12 will be drawn in substantially equal numbers from among the officers of pre-merger
13 Qwest Inc. and U S WEST, Inc., and each company will be proportionally
14 represented at each level of senior management.

15 The combined company will employ approximately 64,000 people. Its
16 headquarters will be located in the U S WEST, Inc. headquarters building in
17 downtown Denver. It will continue to be listed on the Nasdaq National Market
18 under the existing trading symbol "QWST."

19 **Q. HOW WILL POST-MERGER QWEST INC. SATISFY THE REQUIREMENTS**
20 **OF SECTION 271 OF THE TELECOMMUNICATIONS ACT OF 1996?**

21 **A.** In order to satisfy the Telecommunications Act of 1996 ("1996 Act"), the combined
22 Qwest Inc. will be required to divest itself of interLATA services it currently offers
23 in the U S WEST, Inc. region. Qwest Inc. is now in the process of identifying
24 affected services and making arrangements to divest those services and customer

1 accounts. Minimizing any potential customer confusion or disruption is integral to
2 the company's divestiture decision-making process, and it will comply with any
3 applicable Commission requirements with respect to any changes to customer
4 accounts. Business incentives of the combined company will provide impetus for
5 compliance with the prerequisites to interLATA entry as expeditiously as possible.

6 **Q. WHY DID QWEST INC. DECIDE TO MERGE WITH U S WEST, INC.?**

7 **A.** We anticipate the merger with U S WEST, Inc. will create a new kind of company
8 for a new era of opportunity. Pre-merger Qwest Inc. has used acquisitions,
9 alliances, joint ventures and investments to move farther and faster in two years
10 than many companies hope to in ten. Alliances with Microsoft and Netscape are
11 bringing new products to customers quickly and efficiently. Acquisitions of such
12 companies as Icon CMT and LCI have built our infrastructure, reach and range of
13 services. Joint ventures like KPNQwest and relationships with companies like
14 Covad and Rhythms NetConnections are expanding the reach of the Qwest network.
15 The merger with U S WEST, Inc. is the latest strategic move to further our three-
16 part formula for growth: employ the most advanced technology; always be agile and
17 quick to market; and maintain a fanatical focus on our customers.

18 Qwest Inc. is not alone in its strategy of building corporate relationships to
19 further its objectives. The trend in the telecommunications industry is to achieve
20 greater market flexibility and to augment market share through mergers, joint
21 ventures and other alliances.

22 Qwest Inc. is seeking a partner with greater experience and a customer base
23 in the local exchange services market. As an incumbent local exchange carrier also
24 based in the West, U S WEST, Inc. provided an obvious match. Pre-merger Qwest

1 Inc. offers U S WEST, Inc. — and therefore U S WEST, Inc. customers — access to
2 innovative services, a worldwide high quality network, and increased product
3 options. Importantly, this merger is not a combination of two incumbent local
4 telephone companies, and it is not increasing the number of local customers under
5 one roof. This merger is procompetitive, placing the post-merger Qwest Inc. in a
6 better position to compete against larger combinations both in and out of region.

7 **III. THE MERGER WILL SERVE THE PUBLIC INTEREST**

8 **Q. BRIEFLY OUTLINE THE BENEFITS OF THE MERGER TO CONSUMERS.**

9 A. The proposed merger of Qwest Inc. and U S WEST, Inc. will bring together our
10 advanced, broadband fiber-optic network and U S WEST, Inc.'s technologically
11 advanced local telecommunications services. Because the two companies offer
12 different services and have different core capabilities, and because overlaps between
13 the services of the two companies are very limited in scope,^{1/} the merger will create
14 a new company with a significantly increased ability to meet the full range of
15 rapidly evolving needs of business and residential telecommunications customers.
16 Pre-merger Qwest Inc. understands the importance of U S WEST's core business,
17 and the company is strongly committed to high-quality local services post-merger.

18 The merger will produce cost savings that will allow the combined company
19 to invest more in new products and improved infrastructure, and consumers will
20 enjoy a greater array of services from one company. Most importantly, the merger
21 will create powerful business incentives for the combined company to obtain Section
22 271 approval from the FCC in order to reenter the in-region interLATA market in

^{1/} The only overlap between the two companies with respect to regulated services is intraLATA toll service.

1 Colorado as soon as possible. As soon as Qwest and U S WEST receive approval for
2 the merger, the combined company can move forward to achieve these goals.

3 The merged company will be in a position to accelerate the roll-out of new
4 products, such as high-quality broadband services in the U S WEST, Inc. region and
5 throughout the United States. The services offered via the new company's fiber and
6 DSL broadband technology will offer the most substantial and distinctive
7 alternative to broadband service offerings by incumbent cable system operators. In
8 addition, the implementation of the shared growth strategy of each company,
9 including deployment of an Internet Protocol platform, will accelerate local
10 broadband connectivity for customers. Rolling out high-speed local access
11 technologies such as DSL requires an aggressive, growth-oriented investment
12 program. The merger will create a forward-looking company with increased access
13 to capital and a substantial broadband focus, thus enabling U S WEST and Qwest
14 to utilize their DSL capabilities to the fullest extent possible to make available
15 these local access alternatives.

16 **Q. WILL THE POST-MERGER QWEST INC. CONTINUE ITS CURRENT JOINT**
17 **BUSINESS VENTURES AND PROJECTS TO ACHIEVE ITS GOAL OF**
18 **PROVIDING CUSTOMERS WITH A FULL RANGE OF QUALITY**
19 **SERVICES?**

20 **A.** Yes. We view our efforts to create alliances as a major part of our strategy to
21 provide customers access to the latest technologies and to a full range of
22 telecommunications services. Subject to compliance with the 1996 Act, the merged
23 company will have the ability to provide end-to-end telecommunications services
24 over its own network of facilities. U S WEST, Inc. has an established base of 16

1 million access lines and the associated customer relationships in a region that
2 includes six of the fastest growing metropolitan areas in the United States. We
3 have a state-of-the-art network of fiber optic facilities connecting key cities across
4 the United States, including Denver and Colorado Springs. We also have capacity
5 on submarine cables and are developing a fiber optic network in Europe through our
6 joint venture with KPN. Combining these complementary resources will enable the
7 combined company to provide a broad array of local, long distance and international
8 voice and data services with maximum efficiency, which will ultimately benefit
9 consumers through lower prices and greater choices.

10 In addition, to enhance its ability to provide advanced applications and
11 services, the new company will continue to build upon Qwest Inc.'s and U S WEST,
12 Inc.'s existing technology alliances with Cisco, Hewlett-Packard, Microsoft, Oracle,
13 SAP America, Siebel Systems and Sun Microsystems, as well as its strategic
14 investments in Critical Path, BackWeb and Intertainer. The post-merger company
15 will leverage the skill sets and distribution channels Qwest Inc. has acquired
16 through its recently announced joint venture with KPMG, called Qwest
17 Cyber.Solutions, to sell new Internet and Web hosting e-commerce products into
18 U S WEST, Inc.'s business markets.

19 We have a strong commitment to the communities we serve and will
20 continue, as a part of that commitment, to actively participate in the Abilene
21 Network, a project of the University Corporation for Advanced Internet
22 Development, home of Internet2. Developed in partnership with Cisco, Nortel and
23 Indiana University, the Abilene Network provides unsurpassed capabilities in
24 networking and expanded resources for technological innovations related to virtual

1 laboratories, digital libraries and distance education, among other applications.

2 The Qwest network is used as the platform for this effort. Internet2 is an effort by
3 federal agencies, industry leaders, research centers and more than 140 universities,
4 including Colorado State University, to accelerate the next stage of Internet
5 development to meet emerging needs in higher education. Through this project,
6 pre-merger Qwest Inc. will contribute approximately \$1 million worth of free
7 circuits (OC-12 and OC-48) this year to Colorado State University alone.

8 **Q. WILL THE MERGER HELP INCREASE COMPETITION IN COLORADO?**

9 **A.** Definitely. The merger will serve the public interest by providing significant
10 additional incentives for the combined company to encourage local exchange
11 services competition in Colorado. The merger reflects a major commitment on the
12 part of pre-merger Qwest Inc. and U S WEST, Inc. to become an end-to-end
13 facilities-based provider of voice, data and integrated services, including in-region
14 interLATA services. However, to comply with the Telecommunications Act of 1996,
15 Qwest must discontinue all interLATA service in the U S WEST, Inc. region, which
16 represents approximately 8 percent of revenues to its parent, Qwest Inc., as
17 projected for fiscal year 2000. It will do so by divesting itself of those services prior
18 to the closing of the proposed merger.

19 To achieve its business objective of providing end-to-end telecommunications
20 services to all customers, both inside and outside the U S WEST, Inc. region, post-
21 merger Qwest Inc. must be able to reenter the interLATA market within the U S
22 WEST, Inc. region. To effect this strategy and recapture those lost revenues, the
23 combined Qwest Inc. must obtain Section 271 approval. Accordingly, there will be
24 powerful business incentives for the post-merger Qwest Inc. to obtain Section 271

1 approval from the FCC so that the company can reenter the in-region interLATA
2 market in Colorado as soon as possible.

3 **IV. CONCLUSION**

4 **Q. WILL YOU PLEASE SUMMARIZE YOUR TESTIMONY?**

5 **A.** The proposed merger will join the market and operational expertise of a local
6 exchange provider with the innovative and dynamic operations of a competitive
7 carrier. The combined company will remain committed to serving the local
8 customer base while the synergies created by the merger will allow the company to
9 enhance and improve all of the services offered to Colorado consumers. Those
10 benefits for current and future customers resulting from the combination of the two
11 companies will be best realized if the merger is allowed to proceed as quickly and
12 smoothly as possible.

13 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

14 **A.** Yes, it does.

DIRECT TESTIMONY OF PAUL R. McDANIEL

B